
Development Theory and Policy in the Third World [1992 SAJE v60(4) p333]

K.R. HOPE ^{*(1)}

ECONOMIC DEVELOPMENT in the Third World has been elusive for a great many reasons. Primary among those reasons, however, has been the failure of development theory, and the consequent policy thrusts arising from such theory, to capture the real long-term issues, associated with the economic environment at the time, that ultimately determine the prospects for development. For example, perhaps the two most crucial elements in the quest for development, namely leadership and the development management machinery, have invariably not been included in the theoretical formulations nor in the policy considerations and subsequent policy implementation.

One of the lessons learned from the formulation of post-war development theory and policy and their failure in the Third World is that "New ideas win a public and professional hearing, not on their scientific merits, but on whether or not they promise a solution to important problems that the established orthodoxy has proved itself incapable of solving" ^{*(2)}. Much of the work on development theory and policy has intellectual merit that makes it appropriate for insertion in professional publications to be read by professional economists. However, the formulation and implementation of development policy must also entail appropriateness. If development policy has intellectual merit but lacks relevance it is likely to be ineffective: the process of development will elude the Third World, *ad infinitum*.

1. Post-war Perceptions of Development

The concept of economic development has become very commonplace in this century and there is a growing body of literature on its historical development. Moreover, economists have gone to great lengths to differentiate

1992 SAJE v60(4) p334

between the terms *economic development* and *economic growth*. It is now recognized that they are two different, but related, processes that are both counterparts and competitors, depending on the time span involved, and that the distinction is important from both theoretical and policy-making standpoints (Flammang, 1979).

In the commonly used meanings of the two terms, they are clearly complementary processes, each having the potential to contribute to the success of the other. But this does not negate their competitive nature. Unusually favourable growing conditions may easily result in impressive growth in the traditional outputs of a country or in increased leisure for its population, without much, if any, structural change, as was found to be the case in e.g. Liberia (Glover *et al.*, 1966). Similarly, development is possible without growth. One sector may grow at the expense of another. Industrial expansion may be matched by a decline in the agricultural sector, for example, as was found to be the case in the Caribbean (Hope, 1986).

The development-growth distinction is essential in economic thinking. Growth and development are different processes that are considered to be complementary in the long-run but competitive in the short-run. Economic growth is regarded as a process of simple increase, implying more of the same, while economic development is a process of structural change, implying something different if not something more (Flammang, 1979).

In the post-war period, there have been several contrasting perceptions of development^{*(3)}. In the 1940s, the less affluent countries, located in Africa, Asia, and Latin America, were usually described as backward. By the 1950s, the term *backward*, with its pejorative connotations, had been generally discarded in favour of the term *underdeveloped*, which implied the existence of a potential that could be realized and did not suggest directly, at least, an attitude of superiority on the part of the industrialized nations. In the 1960s, these countries began to be referred to as *less developed*, which was an even more acceptable term, since the countries in question were somehow to be regarded as developed but only less so than some others. At the same time, the expression *Third world* became prominent and was used to distinguish these nations from the Western industrialized countries (First World), on the one hand, and the Eastern socialist nations (Second World), on the other. In the 1970s, several new terms came to be commonly used. One was the expression *developing nations*, which seemed to have removed all implications of inferiority. A distinction was also made between the oil producing and non-oil-producing nations. In the 1980s, the term *newly industrializing countries* emerged, referring primarily to four Asian nations - Hong Kong, Korea, Singapore and

1992 SAJE v60(4) p335

Taiwan - that were experiencing sustained industrial growth and economic development. At the present time, the appellations *less developed nations*, *developing countries*, and *Third World countries* are the most widely used and are usually employed interchangeably.

All through the inter-war years the term *economic development*, used outside the Marxist literature, continued to denote the development or exploitation of natural resources. In the immediate post-war years, economic development became virtually

Bureaucracies And Developmental Policies In The Third World

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Table of Contents Bureaucracies And Developmental Policies In The Third World

1. Understanding the eBook Bureaucracies And Developmental Policies In The Third World
 - The Rise of Digital Reading Bureaucracies And Developmental Policies In The Third World
 - Advantages of eBooks Over Traditional Books
2. Identifying Bureaucracies And Developmental Policies In The Third World
 - Exploring Different Genres
 - Considering Fiction vs. Non-Fiction
 - Determining Your Reading Goals
3. Choosing the Right eBook Platform
 - Popular eBook Platforms
 - Features to Look for in an Bureaucracies And Developmental Policies In The Third World
 - User-Friendly Interface
4. Exploring eBook Recommendations from Bureaucracies And Developmental Policies In The Third World
 - Personalized Recommendations

- Bureaucracies And Developmental Policies In The Third World User Reviews and Ratings
- Bureaucracies And Developmental Policies In The Third World and Bestseller Lists
- 5. Accessing Bureaucracies And Developmental Policies In The Third World Free and Paid eBooks
 - Bureaucracies And Developmental Policies In The Third World Public Domain eBooks
 - Bureaucracies And Developmental Policies In The Third World eBook Subscription Services
 - Bureaucracies And Developmental Policies In The Third World Budget-Friendly Options
- 6. Navigating Bureaucracies And Developmental Policies In The Third World eBook Formats
 - ePub, PDF, MOBI, and More
 - Bureaucracies And Developmental Policies In The Third World Compatibility with Devices
 - Bureaucracies And Developmental Policies In The Third World Enhanced eBook Features
- 7. Enhancing Your Reading Experience
 - Adjustable Fonts and Text Sizes of Bureaucracies And Developmental Policies In The Third World
 - Highlighting and Note-Taking Bureaucracies And Developmental Policies In The Third World
 - Interactive Elements Bureaucracies And Developmental Policies In The Third World
- 8. Staying Engaged with Bureaucracies And Developmental Policies In The Third World
 - Joining Online Reading Communities
 - Participating in Virtual Book Clubs
 - Following Authors and Publishers Bureaucracies And Developmental Policies In The Third World
- 9. Balancing eBooks and Physical Books Bureaucracies And Developmental Policies In The Third World
 - Benefits of a Digital Library
 - Creating a Diverse Reading Collection Bureaucracies And Developmental Policies In The Third World
- 10. Overcoming Reading Challenges
 - Dealing with Digital Eye Strain
 - Minimizing Distractions
 - Managing Screen Time
- 11. Cultivating a Reading Routine Bureaucracies And Developmental Policies In The Third World
 - Setting Reading Goals Bureaucracies And Developmental Policies In The Third World
 - Carving Out Dedicated Reading Time
- 12. Sourcing Reliable Information of Bureaucracies And Developmental Policies In The Third World
 - Fact-Checking eBook Content of Bureaucracies And Developmental Policies In The Third World

- Distinguishing Credible Sources
- 13. Promoting Lifelong Learning
 - Utilizing eBooks for Skill Development
 - Exploring Educational eBooks
- 14. Embracing eBook Trends
 - Integration of Multimedia Elements
 - Interactive and Gamified eBooks

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normalization chapter 5 data modeling and the entity relationship model

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